AGRICAL TURE INDUSTRY RECREATION

COUNTY OF SONOMA

575 ADMINISTRATION DRIVE, ROOM 102A SANTA ROSA, CA 95403

SUMMARY REPORT

Agenda Date: 5/14/2019

To: Sonoma County Board of Supervisors

Department or Agency Name(s): County Administrator's Office

Staff Name and Phone Number: Nikolas Klein, 565-5312

Vote Requirement: Majority

Supervisorial District(s): Countywide

Title:

Jail Booking Fees Effective July 1, 2019

Recommended Actions:

Adopt a resolution setting the contingent Criminal Justice Administrative Fee (Jail Booking Fee) at \$204.17 per applicable booking, effective July 1, 2019. This fee is only billable if the state does not fully fund the booking fee allocation through Public Safety Realignment, and then would be paid by arresting agencies.

Executive Summary:

Government Code Section 29551 authorizes the County to collect a Criminal Justice Administrative Fee, or jail booking fee, only if state Public Safety Realignment revenue allocated for this purpose is less than \$35 million statewide (Sonoma County's share is \$791,066). While the County anticipates that statewide Public Safety Realignment funds budgeted in Fiscal Year 2019-20 will meet the \$35 million threshold, based on the January 2019 Governor's Proposed Budget, approving this fee would allow the county to bill arresting agencies for the difference based on the percent of the shortfall. Consequently, the Board of Supervisors is requested to increase the Jail Booking Fee from \$195.00 to \$204.17 (an increase of \$9.17, or 4.7%, over FY 2018-19).

Discussion:

Booking Fee Adjustment Calculation

Assembly Bill 1805 amended Government Code Section 29550, and added GC Sections 29551 and 29552, to address the costs associated with booking arrestees of other agencies into county jails. Pursuant to this new legislation, if the state appropriates (in FY 2007-08 and annually thereafter) \$35 million in the Local Law Enforcement Services Account-Local Revenue Fund 2011 to directly fund counties for the cost of jail bookings, a county may not levy a booking fee. In accordance with GC Section 29552, Sonoma County's apportionment of the total annual \$35 million budgeted statewide is \$791,066. However, if in subsequent years, less than the full \$35 million is allocated in the state budget for all counties, local arresting agencies would be required to pay the portion of the booking fee equal to the proportion that the appropriated amount is less than \$35 million, as long as the Board maintains and updates this fee.

The Jail Booking Fee is statutorily set with annual increases limited to the California Consumer Price Index, plus 1.0%. This methodology has been in place since 2006, and is established in Government Code Section 29551. The California Department of Finance aggregates Bureau of Labor Statistics data and publishes annual Consumer Price Index increases for the entire state. Based on the state's published data, the year-over-year CPI increase from January 2018 through December 2018 was 3.7%. Because it includes the entire state, this

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calculation differs from the San Francisco Bay Area CPI of 4.5% referenced elsewhere in the fee packet. The CPI data set can be found on the Department of Finance website (

http://www.dof.ca.gov/Forecasting/Economics/Indicators/Inflation/>) and is also provided as an attachment to this report. After factoring in the additional 1.0% increase allowed above the 3.7% CPI inflation, the overall proposed fee increase equates to 4.7%.

Prior Board Actions:

May 8, 2018: Board adopted resolution updating the Jail Booking Fee for FY 2018-19.

May 9, 2017: Board adopted resolution updating the Jail Booking Fee for FY 2017-18.

April 26, 2016: Board adopted resolution updating the Jail Booking Fee for FY 2016-17.

Each year since FY 1990-91 the Board has set the Jail Booking Fee.

FISCAL SUMMARY

Expenditures	FY 18-19 Adopted	FY19-20 Projected	FY 20-21 Projected
Budgeted Expenses			
Additional Appropriation Requested			
Total Expenditures			
Funding Sources			
General Fund/WA GF			
State/Federal			
Fees/Other			
Use of Fund Balance			
Contingencies			
Total Sources			

Narrative Explanation of Fiscal Impacts:

This fee is only billable to arresting agencies if the state does not fully fund the booking fee allocation through Public Safety Realignment.

Staffing Impacts:							
Position Title (Payro			Deletions (number)				

Narrative Explanation of Staffing Impacts (If Required):

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N/A

Attachments:

A: Resolution establishing Jail Booking Fees for 2019-20

B: Fee Cover Page

C: Jail Booking Fee Calculation Worksheet

D: Consumer Price Index

Related Items "On File" with the Clerk of the Board:

None.



Date: May 14, 2019	Item Number: Resolution Number:	
		☐ 4/5 Vote Required

Resolution Of The Board Of Supervisors Of The County Of Sonoma, State Of California, 1)
Setting A Contingent Criminal Justice Administrative Fee (Jail Booking Fee) At \$204.17 Per
Applicable Booking To Be Effective July 1, 2019.

Whereas, in 1990, the Board of Supervisors established a Criminal Justice Administrative Fee (Jail Booking Fee) to provide for the reimbursement of County expenses incurred with respect to booking or other processing of arrested persons, to the extent authorized by law; and

Whereas, Assembly Bill 1805, a State general government trailer bill adopted in 2006, amended Government Code Sections 29550 and added GC Sections 29551 and 29552, to address costs associated with booking arrestees of other agencies into county jails; and

Whereas, should the State appropriate less than the full \$35 million for this purpose, arresting agencies will be required to pay to the County all or a portion of the booking fee equal to the proportion that the appropriated amount is less than \$35 million; and

Whereas, the proposed Jail Booking Fee is calculated to be \$204.17 based on the formula mandated by State law; and

Whereas, the Board of Supervisors desires to recover the allowable portion of the actual costs of booking and processing persons arrested by other agencies.

Now, Therefore, Be It Resolved to recover the reasonable cost of providing these services, the Board of Supervisors of the County of Sonoma, State of California, hereby sets the

Criminal Justice Administrative Fee at \$204.17 per applicable booking effective July 1, 2019, contingent on the State not appropriating \$35 million to counties to fund the cost of jail bookings, and

Be It Further Resolved should the State appropriate less than the full \$35 million to fund the cost of jail bookings, that the Board of Supervisors authorizes the Jail Booking Fee to be billed effective July 1, 2019, to local agencies at a rate determined to be that portion of the booking fee equal to the proportion that the appropriated amount is less than \$35 million; and

Be It Further Resolved based on information presented to this Board, this Board finds that the proposed fees comply with all legal requirements, including Art. XIII C of the California Constitution.

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Gorin: Zane: Gore: Hopkins: Rabbitt:

Ayes: Noes: Absent: Abstain:

So Ordered.

Attachment B Fee Cover Sheet

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Department: CAO	Fee He	earing: Spring, 2019

			Requirement to										
			adjust fee		Anticipated				Proposed	Additional		Amount	Actual cost
Reference			(resolution or	FY 2016-17	units, FY	Current fee	Proposed fee	Change	effective	revenue	Last date	prior to last	of providing
number	Fee Description (short)	Legal basis for fee*	ordinance)	Units	2018-19	amount	amount	in fee	date	expected**	fee changed	change	service
1	Jail Booking Fee	GC 29550-20552	Resolution	0	0	\$ 195.00	\$ 204.17	4.7%	7/1/2019	\$ -	7/1/2018	\$ 188.00	See Note 1

Note 1: Fee only collected if state Realignment funds are not available.

Attachment C Jail Booking Fee Calculation (Annual CPI + 1.0%)

Booking fee calculation

Fee as of June 30, 2006 \$ 123.00

FY 06-07	San Francisco CPI (February 2005 to F	ebruary 2006)		2.9%			
	\$ 123.00	1.029	1.01	\$127.83			
FY 07-08	San Francisco CPI (February 2006 to F	ebruary 2007)		3.2%			
	\$ 128.00	1.032	1.01	\$133.42	Booking fee change for FY 07-08	\$5.58	4.4%
FY 08-09	San Francisco CPI (February 2007 to F	ebruary 2008)		2.9%			
	\$ 133.42	1.029	1.01	\$138.66	Booking fee change for FY 08-09	\$5.24	3.9%
FY 09-10	San Francisco CPI (February 2008 to F	ebruary 2009)		0.9%			
	\$ 138.66	1.009	1.01	\$141.31	Booking fee change for FY 09-10	\$2.65	1.9%
FY 10-11	San Francisco CPI (February 2009 to F	ebruary 2010)		2.4%			
	\$ 141.31	1.024	1.01	\$146.14	Booking fee change for FY 10-11	\$4.84	3.4%
FY 11-12	San Francisco CPI (February 2010 to F	ebruary 2011)		2.1%			
	\$ 146.14	1.021	1.01	\$ 150.71	Booking fee change for FY 11-12	\$4.56	3.1%
FY 12-13	San Francisco CPI (February 2011 to F	ebruary 2012)		3.5%			
	\$ 150.71	1.035	1.01	\$157.54	Booking fee change for FY 12-13	\$6.83	4.5%
FY 13-14	San Francisco CPI (February 2012 to F	ebruary 2013)		2.4%			
	\$ 157.54	1.024	1.01	\$162.93	Booking fee change for FY 13-14	\$5.39	3.4%
FY 14-15	San Francisco CPI (February 2013 to D	ecember 2013	*)	1.3%			
	\$ 162.93	1.023	1.01	\$ 166.68	Booking fee change for FY 14-15	\$3.75	2.3%
FY 15-16	San Francisco CPI (January 2014 to De	ecember 2014)		2.7%			
	\$ 166.68	1.037	1.01	\$ 172.85	Booking fee change for FY 15-16	\$6.17	3.7%
FY 16-17		ecember 2015)		3.2%			
	\$ 172.85	1.042	1.01	\$180.00	Booking fee change for FY 16-17	\$7.15	4.1%
FY 17-18	San Francisco CPI (January 2016 to De	ecember 2016)		3.5%			
	\$ 180.00	1.045		\$188.00	Booking fee change for FY 17-18	\$8.00	4.4%
FY 18-19	San Francisco CPI (January 2017 to De	ecember 2017)		2.9%			
	\$ 188.00	1.039		\$195.00	Booking fee change for FY 18-19	\$7.00	3.7%
FY 19-20	California Average CPI (January 2018 t		18)	3.7%			
	\$ 195.00	1.047		\$204.17	Booking fee change for FY 19-20	\$9.17	4.7%

^{*}CPI date moved to accommodate consolidated fee hearing schedule. This will become the new annual date

Attachment D California CPI as of December 2018

CONSUMER PRICE INDICES, UNITED STATES AND CALIFORNIA CALENDAR YEAR AVERAGES, (1982-84=100)

<u>United States</u>	<u>California</u>		
<u>Index</u> <u>% change</u>	<u>Index</u>	% change	
All Urban Consumers			
2000 172.2 3.4	174.8	3.7	
2001 177.1 2.8	181.7	3.9	
2002 179.9 1.6	186.1	2.4	
2003 184.0 2.3	190.4	2.3	
2004 188.9 2.7	195.4	2.6	
2005 195.3 3.4	202.6	3.7	
2006 201.6 3.2	210.5	3.9	
2007 207.342 2.8	217.424	3.3	
2008 215.303 3.8	224.807	3.4	
2009 214.537 -0.4	224.110	-0.3	
2010 218.056 1.6	226.919	1.3	
2011 224.939 3.2	232.930	2.6	
2012 229.594 2.1	238.155	2.2	
2013 232.957 1.5	241.623	1.5	
2014 236.736 1.6	246.055	1.8	
2015 237.017 0.1	249.666	1.5	
2016 240.007 1.3	255.303	2.3	
2017 245.120 2.1	262.802	2.9	
2018 251.107 2.4	272.510	3.7	

<u>All Urban Consumers</u>: Include, in addition to wage earners and clerical workers, groups such as professional, managerial, and technical workers, the self-employed, short-term workers, the unemployed, and retirees, and others not in the labor force. California CPI:

From 1965 to 1986: Population-weighted average of the CPI for Los Angeles, San Diego, and San Francisco MSAs.

From 1987 to 2017: Population-weighted average of the CPI for Los Angeles and San Francisco MSAs.

From 2018 onward: Population-weighted average of the CPI for Los Angeles, Riverside, San Diego, and San Francisco MSAs. Los Angeles MSA: Includes the counties of Los Angeles and Orange.

Riverside MSA: Includes the counties of Riverside and San Bernardino.

San Diego MSA: San Diego county.

San Francisco MSA: Includes the counties of Alameda, Contra Costa, Marin, San Francisco, and San Mateo.

Source:

United States, Los Angeles, Riverside, San Diego, and San Francisco MSAs -- US Bureau of Labor Statistics (BLS)
California -- Calculated by the CA Department of Finance using a formula developed by the CA Dept. of Industrial Relations (DI

Forecast -- CA Department of Finance (percent changes calculated from unrounded data)

Beginning with the January 2007 data, indices published by the BLS will be rounded to three decimal places.

Updated: January 2019 Filename: bbcycpi